A Greater Understanding of Historic Buildings

2016 OBOA/BOCONEO Joint Conference March 7, 2016

Presented in Partnership with Heritage Ohio



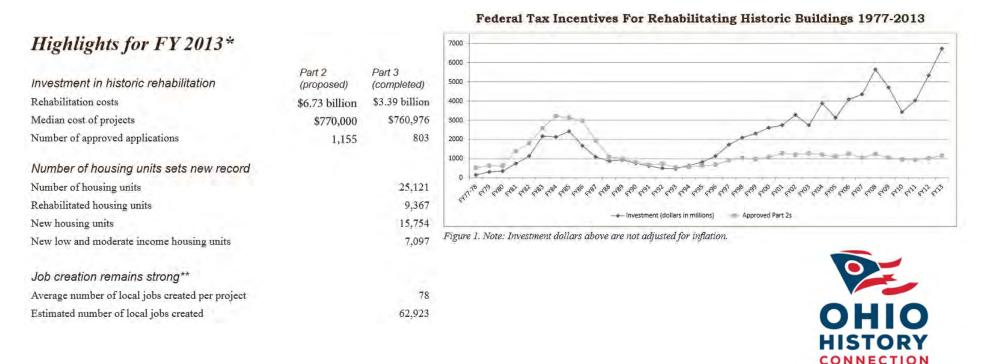
Why are historic buildings getting more attention?

Federal and State Historic Preservation Tax Credits



Historic Preservation as an Economic Generator

Over the past several decades, due to investment spurred by federal and state tax credit programs as well as increased property values resulting from enforcement of local ordinances, historic preservation has become a critical economic development tool.



Source: "Federal Tax Incentives for Rehabilitating Historic Buildings: Statistical Report and Analysis for Fiscal Year 2013", NPS

Federal Historic Preservation Tax Credit

- 20% federal tax credit for rehabilitation of incoming producing properties that are listed in the National Register of Historic Places
 - No annual cap or application deadline
 - Administered by National Park Service in partnership with IRS
 - Requires conformance with the Secretary of the Interior's Standards for Rehabilitation



Ohio Historic Preservation Tax Credit

- 25% state tax credit for rehabilitation of incoming producing properties that are listed in the National Register of Historic Places or are designated as local landmarks
 - Competitive program
 - Total of \$60 million awarded annually in two rounds (\$30 million per round)
 - Administered by Ohio Development Services Agency
 - Requires conformance with the Secretary of the Interior's Standards for Rehabilitation



Historic Preservation Tax Credits

- Federal program has no established end dates, so review of "federal only" projects can take as long as necessary to ensure a recommendation for approval.
- Review of projects submitted under state program must be completed within fifteen weeks of application deadline.
 - Limits the amount of consultation between applicant and SHPO
 - Vast majority of projects seek both state and federal tax credits, pushing a high percentage of reviews into two compressed state review periods each year



The Secretary of the Interior's Standards for Rehabilitation

Helpful guidance for the successful rehabilitation of historic buildings





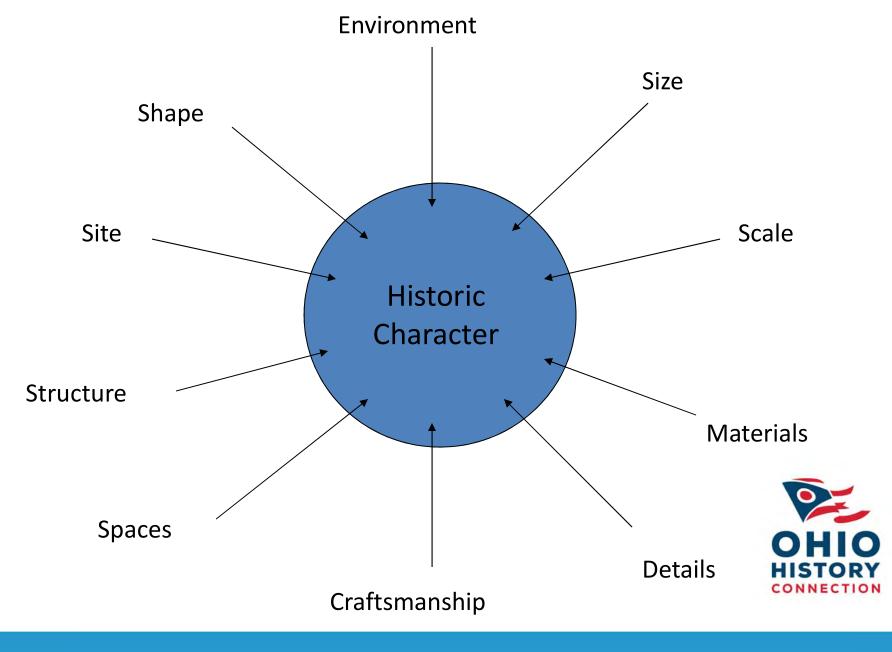




Standards for Rehabilitation

- Ten common sense principles emphasizing:
 - Preservation of historic character
 - Repair rather than replacement
 - Compatibility of alterations
- Apply to all types of historic buildings
- Pertain to exterior and interior features and spaces





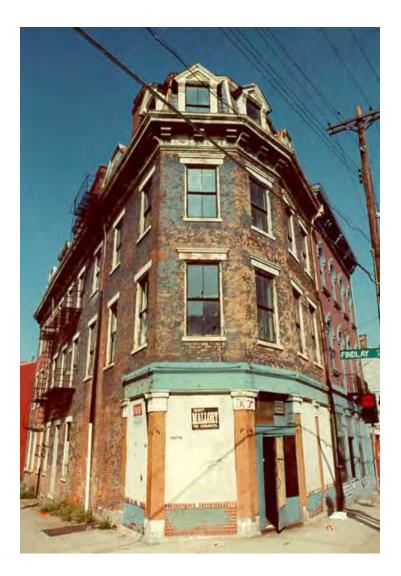
Standard 1 - Find a compatible use.







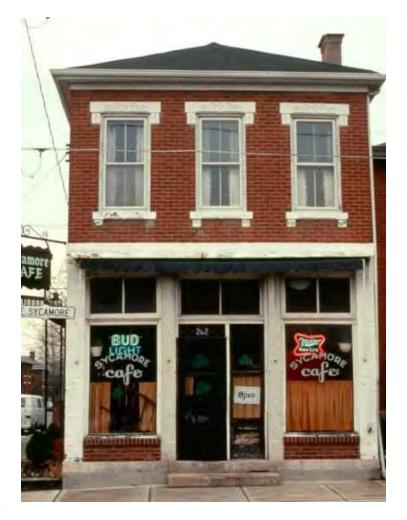
Standard 2 - Preserve historic character







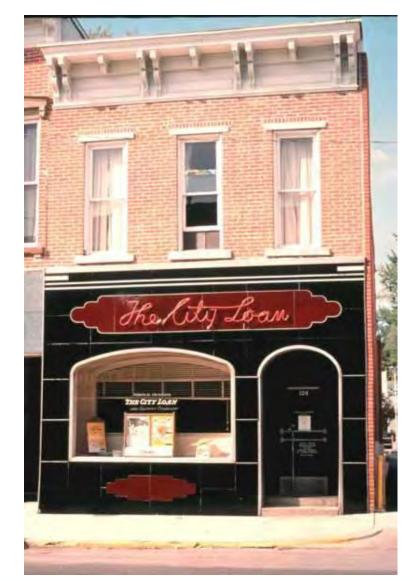
Standard 3 - Don't create a false sense of history







Standard 4 - Preserve additions that have gained significance





Standard 5 - Preserve distinctive features







Standard 6 - Repair rather than replace. Match closely if repair is not possible







Standard 7 - Do not cause damage to historic building materials



Standard 8 - Protect significant archeological resources







Standard 9 - Ensure that additions are compatible







Standard 10 - Ensure that additions are reversible





Additional Information

- Ohio State Historic Preservation Office: <u>http://www.ohiohistory.org/state-historic-preservation-office</u>
- Secretary of the Interior's Standards for Rehabilitation and Illustrated Guidelines for Rehabilitating Historic Buildings: <u>http://www.nps.gov/tps/standards/rehabilitation/</u> <u>rehab/stand.htm</u>



What is the review process at the State Historic Preservation Office?

Federal Tax Credit Application



Application Part 1 Evaluation of Significance

- Is this a Certified Historic Structure?
 - Individually listed on the National Register of Historic Places
 - Listed as contributing to National Register historic district
 - Contributing to a Certified Historic District



Part 1 Submission Requirements

- Descriptions of appearance and significance
- Labeled before-rehab (and current) photographs
 - Photo number, building name and address
 - Brief description of view being shown
 - Month and year photo was taken
- Photo key
- Historic district map with building located
- Two copies of everything

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Rev. 12/90	UNITED STATES DEPARTMENT OF 1	INE INTERIOR	
	NATIONAL PARK SERVIC	E TOWN	
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Part 2 Submission Requirements

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Name of property:			
Address of property: Street			
City _		County State	Zp
Listed individually in the	National Register of Historic Places; give	date of listing:	
Located in a Registered	Historic District; specify:		
Has a Part 1 Application (Ex	aluation of Significance) been submitted f	or this project? 🗌 yes 🗌 no	
If yes, date Part 1 submitted	Date of certification:	NPS Project Nu	mber:
Data on building and reha			
Date building constructed: _		Total number of housing units be	fore rehabilitation
Type of construction:		Number that are low-moderate	income:
Use(s) before rehabilitation:		Total number of housing units aft	er rehabilitation:
Proposed use(s) after rehab		Number that are low-moderate	
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Estimated cost of rehabilitat		Floor area after rehabilitation:	
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I that the sebabilitation a	r account rehabilitation is not consistent	with the historic character of the proper	ty or the district in which it is located and that the will be provided to the Internal Revenue Service.
	National Park Service Authorized Se		National Park Service Office/Telephone No.

- Narrative describes before-rehab conditions and all intended work
- Labeled and keyed "before" photographs of all areas of the building and site
- Drawings (pre-rehab and after rehab)
- Other necessary information such as specifications, product data, window information, models, renderings, etc.
- Two copies of everything



Amendment

			NATIONAL PARK SERV		No. 1024-0009 Form 10-168 Rev. 2014
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				NPS Project Num	nber
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Part 3 Certification of Completed Work

- What have you done to the property?
- Does it match with the Part 2 narrative?
 - Does it match any previously submitted amendments?
- Has everything been completed?
- Five year look-back period



Part 3 Submission Requirements

ev. 12/90	UNITED S	TATES DEPARTMENT OF		OM8 Approval No. 1024-0009
		NATIONAL PARK SERV	ICE	
	HISTORIC PRESE	RVATION CERTIFIC	ATION APPLICAT	ION
	REQUEST FOR	CERTIFICATION OF	COMPLETED WO	RK
PS Office Use Only:				
NRIS No:				
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Name of property:				
Address of property. Stre	et			
City		County	State	Zip
Is property a certified hist	pric structure?	no II yes, date of certificatio	n by NPS	
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Data on rehabilitation pr	oject:	or only or nating in the re	alional register.	au or factory or Taxpager Hernitican
National Park Service ass	igned rehabilitation project numb	IOF:		
Project starting date:				
Rehabilitation work on thi	s property was completed and th	e building placed in service on: _		
Estimated costs attributed	solely to the rehabilitation of the	historic structure: \$		
Estimated costs attributed rehabilitation, including ad	to new construction associated ditions, site work, parking lots, la	with the andscaping: \$		
Owner: (space on reverse	for additional owners)			
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- Labeled "after" photographs of all areas shown in the Part 2 "before" photographs
- Evidence that all Part 2 Conditions were met
- Explanation (via an Amendment) of any variations from the approved project
- Two copies of everything



Local Design Review

Working With Local Historic Preservation Commissions



Objective

 Participants will learn how and why local Historic Preservation Commissions can and should coordinate with the local building department in regards to OBC section 3409 and RCO section 113.





Local Ordinance

- Enabling Ordinance for Historic Preservation
 Commission
 - Establishes Commission
 - Procedure for designation
 - Procedure for design review
- States that local public policy supports historic preservation



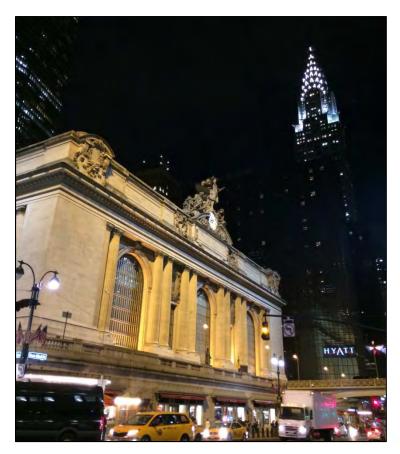
Local Preservation Laws

- Euclid v. Ambler Realty Co.
 - Affirmed municipal right to zoning laws
- District-based historic preservation
 - Charleston, 1933
 - New Orleans, 1936
- Tool against urban renewal
 - German Village Commission, 1960



Penn Central v. New York

- Affirmed legality of designation
- Affirmed legality of design review
- Established process
 - Due process
 - Avoiding takings



Commission Process

Designation

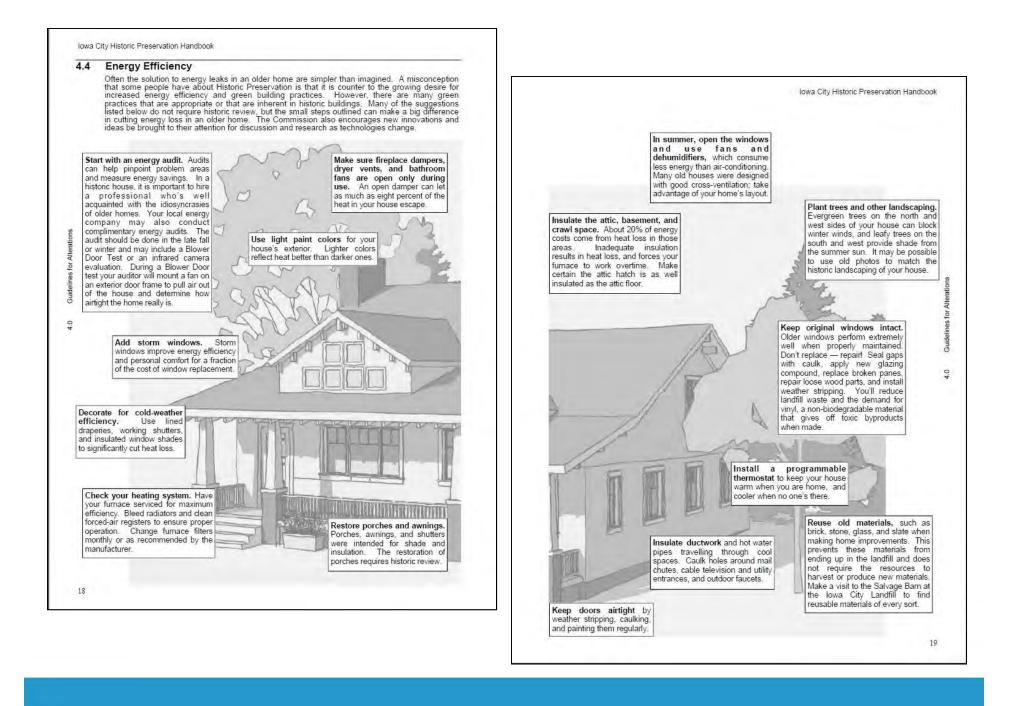
- Is the property historic?
- Design Review
 - Responds to applications
 - Does not design projects
- Outreach
 - What can property owners expect?

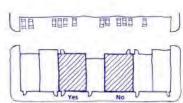


Commission Considerations

- Property significance
- Design Guidelines and ordinance standards
- Exterior of buildings
 - Additions
 - Alterations
- Site of buildings







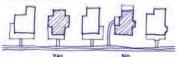
Commercial buildings should retain a street entrance. A secondary entrance facing a parking area can also be added.

Orientation

The principal facade of new construction should be oriented in the same direction as the majority of the buildings on the streetscape, with main entrances located on the principal façade. In the case of new construction on a corner site, the front façade should generally face the same direction as the existing buildings on the street and follow the rhythm of the streetscape. (Refer to the Comprehensive Zoning Ordinance for specific site orientation requirements.)

It is Generally Appropriate to...

· Orient the primary facade and principal door parallel with the street



The primary entrance for residential buildings should face the street.

It is Generally Inappropriate to ...

· Orient the primary façade or principal elevation of a building on secondary street elevation



The entrance of the corner building is oriented towards the perpendicular street and is inappropriate.

12-8 City of New Orleans HDLC - Guidelines for New Construction, Additions and Demolition

Architectural Elements and Projections

Throughout New Orleans' neighborhoods, the rhythm of the streetscapes is highlighted by the projection of porches, galleries and balconies to relieve otherwise flat façades. At the roofline, projecting chimneys, dormers and parapets contribute to a building's overall shape and silhouette. The choice, size, location and arrangement of elements of a proposed building should reflect those of surrounding buildings.

In most cases, these projections are parallel to the street and provide shelter for the primary building entrance. In the case of porches and some raised galleries, the entrances are raised a few steps above ground level.



Projections, such as balconies can help new buildings relate to the surrounding neighborhood.

- It is Generally Appropriate to...
- · Construct a building with an architectural element or projection designed and detailed similarly to those found at neighboring buildings
- · Design an architectural element with simplified detailing that is similar to architectural elements at comparable buildings within the local Historic District or setting
- · Construct porch and gallery floor and ceiling heights at similar heights as those found on neighboring buildings where permitted by code
- It is Generally inappropriate to
- Construct a new "historicized" architectural element on a building that historically would not have included one
- · Construct a porch, gallery, balcony, parapet or dormer at a building type or style which typically would not have included one or in a configuration or location where they are not appropriate for the building type

General Principles for Additions



67. Locate an addition to be subordinate to the original structure

INTENT STATEMENTS

- 3a Tomaintain the general appearance of 3.1 Locate an addition to be subordinate to the original structure. a historic structure, especially from key public vantage points, when building an addition
- 36 To minimize damage to the original structure and preserve characterdefining features when building an addition
- 3c To avoid adversely affecting the character-defining features of a historic district when building an addition
- 3d To ensure that an addition relates to the fundamental characteristics of the block while also appearing as current construction

CHARACTER-DEFINING FEATURES OF A HISTORIC DISTRICT

When planning a new addition in a historic district, it is important to carefully review the district's character-defining features. See "Appendix A: The Characterdefining Features of Denver's Historic Districts" for more information.

GUIDELINES FOR ALL ADDITIONS TO HISTORIC STRUCTURES

- a. Place an addition to the rear of the original structure whenever possible.
- b. See Guideline 3.8 for additions to residential structures and Guideline 3.11 for additions to commercial structures.
- 3.2 Design an addition to a historic structure to respect the character-defining features of the historic district, the surrounding historic context, and the original primary structure.
 - a. Design an addition to be compatible with the scale, massing and rhythm of the historic structure and context.
 - b. Align porch eaves, roof lines and other features with adjacent structures, when possible.
 - c. Retain the appearance and orientation of the historic primary entrance
 - d. Use materials that are of a similar color, texture, and scale to those in the historic structure and surrounding historic context. See Guideline 4.6 on page 76 for more information.
 - e. Design windows and doors to be compatible with the primary structure and surrounding historic context, particularly when visible from public vantage points. See Guideline 4.8 on page 77 for more information.

64 | 3. Guidelines for Additions to Historic Build

Accessibility



62. Add a ramp to the outside of a building or at an entry, wherever possible.

INTENT STATEMENT

7z To preserve the integrity of historic buildings and sites while ensuring compliance with accessibility regulations

AMERICANS WITH DISABILITIES ACT

In 1990, the passage of the Americans with Disabilities Act (ADA) mandated that all places of public accommodation be accessible to everyone. This includes historic structures that are used for commercial, rental, multi-family and public uses. Note that the law provides that alternative measures may be considered when the integrity of a historic structure may be threatened. In most cases, property owners can comply without compromising the historic structure. In some cases, ramps are allowed in the public right-of-way. Contact the Public Works Department for more information.

The guidelines in this document should not prevent or inhibit compliance with accessibility laws.



63. When adding accessible access features, such as ramps, minimize impacts on historic buildings and the surrounding historic context.

GUIDELINES FOR ACCESSIBILITY

- 2.65 When adding accessibility features, such as ramps, minimize impacts on historic buildings and the surrounding historic context.
 - a. Retain the key features of the historic structure in any design.
 - Ensure that accessibility improvements are reversible to accommodate future changes in technology or building use.
 - c. Add a ramp to the outside of a building or at an entry, wherever possible.
 - d. Do not alter a storefront design or location to accommodate a ramp on the inside.
- 2.66 When adding accessibility features to historic civic/institutional buildings, or other buildings that are located on a landscaped site, ensure compatibility with the historic site.
 - a. Integrate ramps with the building's architecture and landscape setting.
 - b. Consider providing access by gently re-sloping a large lawn and eliminating the need for railings, ensuring that the historic character of the building and site are not negatively impacted.
 - c. Place ramps behind historic features such as low walls or railings, ensuring that they remain easy to find.
 - d. Use materials for ramps that are compatible with the original building materials and design.
 - Avoid installing pre-manufactured steel ramps or wheelchair lifts on the primary facade(s) of a historic building.



60 | 2. Guidelines for Preserving Historic Buildings

How Commissions View Code

- What information are you looking for?
 - Code-specific definitions
 - Compliance with all aspects
- What helps your decision making process?
 - Special aspects that must be considered
 - Keeping what makes the property historic



Definitions: Historic Building

- 1. Listed or preliminarily determined to be eligible for listing in the "National Register of Historic Places"; or
- 2. Determined by the secretary of the U.S. department of interior as contributing to the historical significance of a registered historic district or a district preliminarily determined to qualify as an historic district; or
- 3. Designated as historic under a state or local historic preservation program that is approved by the U.S. department of interior.

Applicability – Life Safety

 The provisions of this code relating to the construction, repair, alteration, addition, restoration and movement of structures, and change of occupancy shall not be mandatory for historic buildings where such buildings are judged by the building official to not constitute a distinct life safety hazard.



Applicability - Accessibility

 These provisions shall apply to buildings and facilities designated as historic structures that undergo alterations or a change of occupancy, unless technically infeasible. Where compliance with the requirements for accessible routes, entrances or toilet facilities would threaten or destroy the historic significance of the building or facility, as determined by the applicable governing authority, the alternative requirements of Sections 3411.9.1 through 3411.9.4 for that element shall be permitted.



Outreach to Commissions

- Talk with the local Historic Preservation Commission
 - Regular meetings
 - Information on changes to code
- Identify areas of conflict
- Help them understand what you need
- Understand contractors and developers



ADA is compatible with historic buildings

Sample Projects

